

Message Text

PAGE 01 NATO 03366 201741Z

43

ACTION ACDA-10

INFO OCT-01 EUR-12 ACDE-00 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 ERDA-05 CIAE-00 H-02 INR-07 IO-10 L-03

NSAE-00 OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01

SAM-01 SP-02 SS-15 TRSE-00 NSC-05 BIB-01 /083 W

----- 116143

O R 201640Z JUN 75

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2377

SECDEF WASHDC

INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 3366

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: AHG REPORT TO NAC ON PHASE II REDUCTION CMMITMENTS

REF: A. MBFR VIENNA 276

B. USNATO 3165 DTG 061833Z JUNE 75

C. USNATO 1555 DTG 201735Z MAR 75

D. USNATO 1705 DTG 271720Z MAR 75

E. MBFR VIENNA 285

SUMMARY: AHG REQUEST FOR GUIDANCE ON PHASE II REDUCTION COMMITMENTS
WILL GO ON SPC AGENDA THURSDAY, JUNE 26. WE BELIEVE THAT FURTHER
AMPLIFICATION OF ALLIED POSITION ON THIS USSUE IS DESIRABLE. HOWEVER,
FRG WILL STRONGLY RESIS T NEW GUIDANCE TO AHG ON PHASE II
REDUCTION COMMITMENTS, AND IN FACT HAS ALREADY REJECTED THE ESESNTIAL
ELEMENTS OF THE AHG'S ALTERNATIVE 16B WHEN BELGIUM
PROPOSED IT IN SPC IN MARCH. WE THEREFORE SEE LITTLE POSSIBILITY
OF FURTHER NAC GUIDANCE ON THIS SUBJECT DURING PRESENT VIENNA
SECRET

PAGE 02 NATO 03366 201741Z

NEGOTIATING ROUND. WE BELIEVE SPC SHOULD NOT BEGIN WHAT IS SURE
TO BE LENGTHY AND CONTENTIOUS DEBATE ON THIS ISSUE AT SAME TIME
SPC IS BEGINNING WORK ON OPTION III. WE THEREFORE RECOMMEND
THAT U.S. TAKE THE POSITION THAT SPC SHOULD UNDERAKE WORK ON

THIS SUBJECT AFTER COMPLETION OF OPTION III CONSULTATIONS, AND THAT WE BE AUTHORIZED TO INFORM OTHER DELEGATIONS BY JUNE 25 AT THE LATEST, IN ORDER TO DISCOURAGE LAUNCHING A MAJOR SPC DEBATE ON JUNE 26. END SUMMARY

1. AT JUNE 19 SPC MEETING, CHAIRMAN (KASTL) RAISED THE SUBJECT OF THE AHG REPORT TO THE NAC REQUESTING GUIDANCE ON PHASE II REDUCTION COMMITMENTS (REF A). HE PROPOSED, AND SPC AGREED, THAT THIS ITEM WOULD GO ON SPC AGENDA THURSDAY, JUNE 26.

2. WE BELIEVE FRG WILL STRONGLY RESIST NEW GUIDANCE TO AHG ON PHASE II REDUCTION COMMITMENTS. FRG DELEGATION OFFICER (HOYNCK) HAS TOLD US THAT HE BELIEVES BONN WILL NOT WISH TO AMPLIFY ALLIED POSITION ON THIS SUBJECT. WE HAVE PREVIOUSLY REPORTED AMBASSADOR KRAPP'S REMARKS AT JUNE 6 AHG BRIEFING OF THE NAC, WHERE HE POINTED OUT THAT ALLIES HAD CONSIDERED THIS QUESTION AS RECENTLY AS MARCH/APRIL IN CONNECTION WITH THE NAC GUIDANCE ON THE COLLECTIVE COMMON CEILING COMMITMENT, SO THAT ALLIED DECISION-MAKING ON THIS QUESTION WAS UP-TO-DATE (PARA 3, REF B). HE SPECIFICALLY RECALLED THE BELGIAN PROPOSAL OF MARCH 20 WHICH WAS NOT ACCEPTED BY SPC. THAT PROPOSAL PROVIDED THAT PRIOR TO SIGNATURE OF A PHASE II AGREEMENT, EACH HEAD OF DELEGATION ON ONE SIDE WOULD INFORM EACH HEAD OF DELEGATION OF THE OTHER SIDE OF THE PHASE II REDUCTIONS WHICH GOVERNMENTS ON HIS SIDE HAVE AMONG THEMSELVES (PARA 3, REF C). FRG STRONGLY OPPOSED THIS PROPOSAL AT MARCH 25 SPC, ON GROUNDS THAT ONCE THE ALLIES STARTED TO "INDIVIDUALIZE" REDUCTIONS, IT WOULD BE VERY DIFFICULT TO MAKE CLEAR TO THE OTHER SIDE THAT THE COMMON CEILING APPLIES TO THE WHOLE ALLIED SIDE, AND THAT THERE WOULD BE NO NATIONAL SUB-CEILING (PARA 7, REF D).

3. THE ISSUE OF PHASE II REDUCTIONS COMMITMENTS THUS TOUCHES, IN FRG VIEW, ONE OF THE PRINCIPAL FRG CONCERNS IN MBFR, NATIONAL SUBCEILINGS. EACH OF THE THREE EXAMPLES OF AMPLIFICATION IN PARA 16, REF A WOULD "INDIVIDUALIZE" REDUCTIONS AND ENCOUNTER FRG CONCERN.

SECRET

PAGE 03 NATO 03366 201741Z

4. THE EXAMPLE IN PARA 16A, REF A, WHICH CALLS FOR SIMPLY NOTIFYING TO THE EAST, ENTRY INTO FORCE OF THE PHASE II AGREEMENT, THE DISTRIBUTION OF ALLIED REDUCTIONS, WOULD SEEM THE LEAST OBJECTIONABLE FROM FRG VIEWPOINT. HOWEVER, AS REF E POINTS OUT, THIS ALTERNATIVE WOULD HAVE LITTLE ATTRACTION FOR THE EAST.

5. THE EXAMPLE IN PARA 16, B, REF A IS ESSENTIALLY THE SAME AS THE BELGIAN PROPOSAL OF MARCH 20, WHICH FRG HAS ALREADY REJECTED AS "EXTREMELY DANGEROUS" (PARA 7, REF C). BOTH 16 B AND THE BELGIAN PROPOSAL PROVIDE FOR TELLING EAST THE DISTRIBUTION OF ALLIED REDUCTIONS PRIOR TO SIGNATURE OF PHASE II AGREEMENT. IMPLICIT IN BELGIAN PROPOSAL WAS EASTERN AGREEMENT TO COLLECTIVE

COMMON CEILING, SINCE BELGIAN PROPOSAL ASSUMED THAT PHASE I AGREEMENT WAS ALREADY SIGNED, AND THAT PHASE II AGREEMENT WAS READY FOR SIGNATURE. FRG CONCERN HERE APPEARS TO BE THAT AN OFFER TO THE EAST TO "INDIVIDUALIZE" ALLIED REDUCTIONS, IF THE EAST AGREED TO THE COLLECTIVE COMMON CEILING, WOULD NOT BE ACCEPTED BY THE EAST, AND WOULD ONLY SIGNAL TO THE EAST A WEAKENING OF THE ALLIED POSITION ON NATIONAL SUBCEILINGS.

6. THE EXAMPLE IN PARA 16C, REF A WOULD SEEM MOST OBJECTIONABLE OF ALL TO THE FRG, SINCE IT WOULD NOT ONLY "INDIVIDUALIZE" THE REDUCTIONS IN THE MANNER WHICH THE FRG HAS ALREADY OPPOSED, BUT IT WOULD ALSO, UNLIKE PARA 16 B, REF A, GIVE THE OTHER SIDE SCOPE TO SEEK TO NEGOTIATE THE LEVEL OF INDIVIDUAL REDUCTION OBLIGATIONS IN PHASE II.

7. RE OTHER DELEGATIONS, BELGIUM WILL UNDOUBTEDLY SUPPORT AN AMPLIFICATION OF NAC GUIDANCE, PROBABLY ALONG THE LINES OF PARA 16B, REF A, GIVEN ITS SIMILARITY TO BELGIAN PROPOSAL OF MARCH 20. NETHERLANDS DELEGATION OFFICER (MEESMAN) TOLD US THAT THE NETHERLANDS WILL PROBABLY SUPPORT ANY AMPLIFICATION WHICH REQUIRES EASTERN AGREEMENT TO THE COLLECTIVE COMMON CEILING. UK DELEGATION OFFICER (BAILES) SAYS LONDON HAS NOT MADE UP ITS MIND, BUT MIGHT WELL DECIDE THAT ANY AMPLIFICATION IS PREMATURE.

8. IT APPEARS CLEAR, GIVEN FRG POSITION, THAT THERE IS LITTLE CHANCE OF NAC GUIDANCE TO AHG ON THIS SUBJECT IN THE PRESENT NEGOTIATING ROUND. FURTHERMORE, THIS SUBJECT IS LIKELY TO BE
SECRET

PAGE 04 NATO 03366 201741Z

TIME-CONSUMING, SINCE EACH OF THE DIRECT PARTICIPANTS WOULD HAVE TO STATE ITS NATIONAL POSITION AND LENGTHY DISCUSSION WOULD THEN ENSUE. WE THEREFORE CONSIDER IT INADVISABLE FOR SPC TO BEGIN WORK ON THIS SUBJECT NOW, AT SAME TIME AS SPC IS BEGINNING WORK ON OPTION III. WE RECOMMEND THAT U.S. TAKE THE POSITION THAT SPC SHOULD UNDERTAKE WORK ON PHASE II REDUCTIONS COMMITMENTS AFTER COMPLETION OF WORK ON OPTION III, AND THAT AHG SHOULD CONTINUE TO RELY ON EXISTING GUIDANCE.

9. IF WASHINGTON AGREES TO THIS APPROACH, WE WOULD SEEK TO INFORM THE MORE INTERESTED NATO DELEGATIONS PRIOR TO JUNE 26 SPC MEETING, IN ORDER TO DISCOURAGE LAUNCHING OF THE SPC DEBATE.

10. ACTION REQUESTED: WASHINGTON GUIDANCE ON AHG REQUEST FOR GUIDANCE, IN LIGHT OF ABOVE COMMENT, BY WEDNESDAY, JUNE 26.
STREATOR

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 18 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 20 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975NATO003366
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750698/abbrzkqj.tel
Line Count: 159
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A. MBFR VIENNA 276 B. USNATO 3165 DTG 061833Z JUNE 75 C. USNATO 1555 DTG 201735Z MAR 75 D. USNATO 1705 DTG 271720Z MAR 75 E. MBFR VIENNA 285
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 07 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 APR 2003 by BoyleJA>; APPROVED <09 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: AHG REPORT TO NAC ON PHASE II REDUCTION CMMITMENTS
TAGS: PARM, NATO
To: STATE
SECDEF INFO MBFR VIENNA
BONN
LONDON
USNMR SHAPE

USCINCEUR

Type: TE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006